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Community Corrections Partnership Plan 2024-2025

Community Corrections Partnership Executive Committee

Chief Probation Officer – Wendy Mondfrans, Chair
Court Executive Officer - Krista LeVier
District Attorney - Susan Krones
Public Defender – Ray Buenaventura
Sheriff – Rob Howe
Lakeport Chief of Police - Brad Rasmussen/Dale Stoebe
Behavioral Health Services Director – Elise Jones
Public Health Director – Anthony Arton

BACKGROUND

To address prison overcrowding, the State of California enacted Public Safety Realignment through the passage of Assembly Bill AB 109 (AB109) which was signed into law on April 4, 2011, with an implementation date of October 1, 2011. The enactment of AB109 resulted in fundamental changes to California's correctional system. This landmark legislation, along with numerous trailer bills, made major changes to the criminal justice system in California. AB109 transferred responsibility for supervising specified inmates and parolees from the California Department of Corrections and Rehabilitation to counties. Realignment transferred responsibility for supervising non-violent and non-serious felonies, and non-high risk sex offenders upon release from State Prison to County Probation instead of being supervised by State Parole.



KEY COMPONENTS OF AB109

- Shifted the custody responsibility from state prisons to county jails for felony offenders convicted of non-violent, non-serious, and non-high risk sex offenses, as well as individuals sentenced for parole violations.
- Created Post-Release Community Supervision (PRCS) and Mandatory Supervision in which County Probation Departments became responsible for the supervision of eligible offenders following release from state prison/County Jail Prison and for coordinating support, rehabilitative, and treatment services.
- Authorized counties to use a wide range of community-based options for enhanced local custody and supervision provided by local public safety entities directly or through public or private correctional service providers.
- Required the County Community Corrections Partnership (CCP) to recommend a plan to the County Board of Supervisors for the implementation of 2011 Public Safety Realignment, which was voted on by the Executive Committee of the CCP.



OVERSIGHT/GOVERNANCE

Pursuant to Penal Code 1230, in 2011, Lake County established a local Community Corrections Partnership (CCP) to develop and recommend a public safety realignment plan to maximize the effective investment of criminal justice resources with evidence-based correctional responses and programs.



The CCP's voting body, the Executive Committee, and its membership is established by Penal Code 1230.1. The CCP Chair is the Chief Probation Officer and is composed of 14 members; the Executive Committee is composed of 7 voting members.

The Executive Committee met on March 14, 2024, and October 10, 2024, to vote on this year's allocations and revised plan implementation.



LCBHS

CURRENT ALLOCATION

Services are provided to the target population by Probation, the Sheriff's Department, Behavioral Health and Public Health. Funding from the CCP also provides the District Attorney with staff to handle this population.

Probation provides services at its office in Lakeport, Lower Lake, at Lake County Campus of Woodland College and by Zoom. The Sheriff's Department and Public Health's funding is utilized at the Hill Road Correctional Facility. Behavioral Health utilizes funding at their office and with collaboration with Probation at Woodland College.

Approved funding distribution is as follows:

The Lake County Probation Department will receive \$1,740,691.

The Lake County Sheriff's Department will receive \$1,487,120.

Lake County Public Health will receive \$873,196.

The Department of Behavioral Health will receive \$361,721.

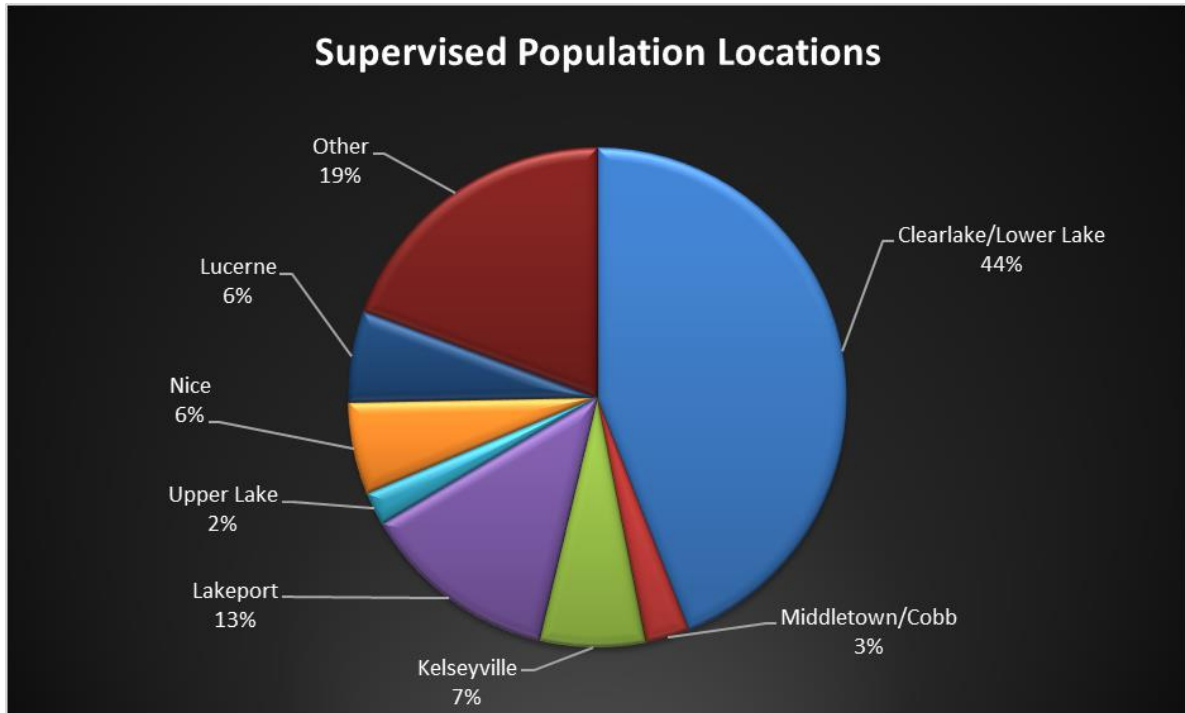
The Lake County District Attorney will receive \$372,000.

Additionally, one time funding of \$5,000,000 was allocated for the Probation Department to secure housing for justice-involved individuals with an additional \$1,500,000 for property management over a 20-year period.

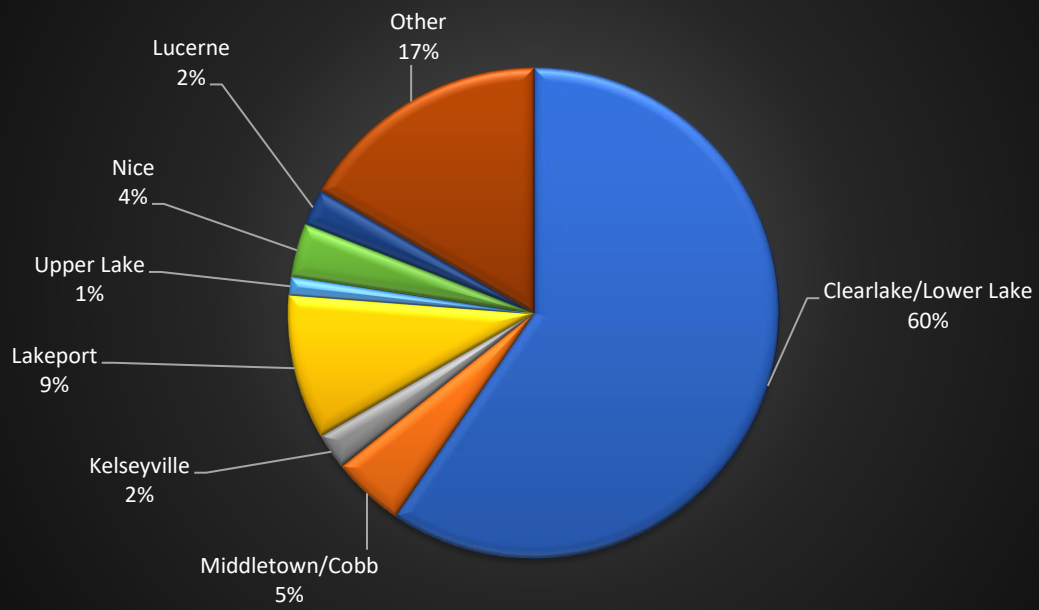


SUPERVISED POPULATION

The target population for AB109 funding are those that have committed, non-violent or non-serious felonies, or non-high risk sex offenses. Forty-four percent of the target population in Lake County resides in or around the City of Clearlake. Approximately 13.3% of probations overall population reports being homeless; 60% of the homeless population report being in the Clearlake area.



Supervised Homeless Population Locations



FUNDING USES

PROBATION SERVICES



Probation uses the funding for a variety of practices in an effort to rehabilitate and reduce recidivism of the supervised populations.

Evidence-based tools such as: assessments, case plans, pre-release service planning, discharge and after care plans, and motivational interviewing are all tools utilized by Probation with offenders on supervision. Funding is used for two computer software systems that aid in these: Tyler Enterprise Supervision and Noble. Additionally, funding is used for training and fidelity of motivational interviewing.

Lake County Probation Department facilitates Moral Reconciliation Therapy (MRT), Coping with Anger, Job Readiness, Parenting and Family Values, Breaking the Chains of Trauma (men's and women's groups), Living in an Unpredictable World, Ace Overcomers, cognitive behavioral therapy, and Courage to Change classes.

Funding is used to purchase training of staff, materials, snacks, and rewards and incentives for the participants.

Probation refers out to Residential Treatment Programs/Sober Living Environments (SLE's) including but not limited to: Hilltop Recovery Services, Salvation Army, Buddy's House, Ukiah Recovery Center, Genesis House, Jericho Project, Redwood Gospel Mission, Teen Challenge, Tule House, Turning Point, Union Gospel, Supporting Bright Futures and Women's Recovery Center.

Probation has a remote "Adult WRAP" program which refers offenders to Mary Wilson at Woodland College for Education/Employment services. Probation refers individuals to CareerPoint, Department of Rehabilitation, Hope Center, Project Restoration, Solano Women in Medicine (SWIM), Optimum Health, Fran's House, Healthy Start, North Coast Opportunities for construction/employment training, SAFER for sex offender treatment, Streets2Schools, Lake County Tribal Health, community homeless shelters, child abuse recovery programs, and batterer's treatment programs. Some of these are funded by AB109 funds and some are free services from the providers.

Monthly Probation and Community Teams (PACT) meetings are held in Lower Lake where individuals on probation and parole supervision learn about services available in Lake and Mendocino Counties. Annually, Probation hosts the Resilient Reentry event at Woodland College where service providers, inspirational speakers, and the public come together to engage justice-involved and former justice-involved individuals in opportunities to make changes in their lives. This event includes free tattoo removal.



Other specific funded items:

- Staff:



- Staff Services Analyst. In addition to numerous state reporting requirements, statistical analysis is an integral part of determining effectiveness of programming.
- Deputy Probation Officer, Senior.
- Deputy Probation Officers (DPO). Total Cost (8 DPOs) - Aside from the staff necessary to facilitate programs, additional DPO positions were originally added in 2011 to accommodate the increase in high risk offenders as a result of Post Release Community Supervision (PRCS) inmates released into Probation supervision. The current industry standard for supervision, supported by evidence based practices, of high risk offenders is no more than 50 supervised to one probation officer, with an ideal ratio being approximately 30-1. As a result of realignment, we currently have 119 PRCS releases in the Lake County, with a minimum of 88 of those being supervised as high risk.
 - Cost associated with hiring of a DPO:
 - Equipment (ballistic vest, duty gear, etc.)
 - Work station (computer and chair)
 - New position background, physical & psychological exams
 - Training.
- Case Management System (Tyler Enterprise Supervision) and Assessment Tools (Noble) - As realignment progresses, the tracking of statistical data is imperative. In order to comply with funding justification and evidence-based practices, an efficient, comprehensive case management system was obtained. Additionally, a risk assessment tool must be used to have consistent data. This request also benefited other departments and affected parties of realignment, as shared data is necessary for all involved to succeed.
- Electronic Monitoring - The number of individuals placed on electronic monitoring since 2020 has increased because of the increased releases from CDCR. Electronic monitoring is one of the preferred methods of supervising this population.

- Miscellaneous expenses -
 - Mileage for three vehicles, dedicated for realignment related caseloads
 - Office supplies and copies
 - Bus passes to ensure the ability of clients to attend all programming
 - Equipment to accommodate distance learning for remote DRC participation
 - Incentives and materials for Evidence-Based Programming
 - Evidence-Based Programming training and materials.
- Contracts - The Probation Department currently contracts with private or community-based organizations (CBOs) for services such as sober living environments, full residential drug and alcohol treatment, sex offender treatment, batterer's treatment, and other treatment needs.
- Probation One Time Funding Use – Twenty-five to thirty percent of individuals on high supervision PRCS and probation report as homeless to Probation. There is a lack of housing providers in the county that will house these individuals, especially when they have a registration requirement. Additionally, there are no current housing programs that connect the housing with other reentry services specific to the justice-involved population.

In order to fund a housing solution for this population, the CCP approved Probation to enter into a 20-year agreement with a provider to build a project and manage the facility. This would provide a minimum of 20 units for housing. Probation anticipates issuing an RFP and securing a provider for this project during this fiscal year.

SHERIFF'S AND PUBLIC HEALTH'S USE OF FUNDING



The Lake County Sheriff's Office uses CCP funding for the following:

Contracted services – GED, Anger Management, Domestic Violence, Moral Reconition Therapy

These services are necessary to continue with existing programming that is being provided in the jail. These programs are designed to reduce recidivism rates.

Eleven Custodial staff

Staffing for 9 Correctional Deputies, 1 Correctional Aide, and 1 Staff Services Analyst. These positions are essential for the operation of the jail facility.

Mental and Behavioral Health Training

Because of the passing of Assembly Bill 268, Correctional Deputies will be required to have no fewer than four hours of mental and behavioral health training annually. Our goal is to have at least two deputies specifically trained to provide the annual in-service training to our deputies. We anticipate this training will be accomplished on an overtime basis.

PREA training

The Department's goal is to provide all staff at the Hill Road Correctional Facility with four hours of Prison Rape Elimination Act "PREA" training upon hire with two hours of training annually thereafter.

Dispatch Services

Public Safety Realignment (AB109) created the need for Probation to increase their staff and supervision responsibility resulted in a substantial increase in the number of supervised individuals checks, contacts, searches and arrests conducted by their officers in the field. Those activities are monitored through the Sheriff/Central Dispatch center.



Medical Services

AB109 caused the population at the Hill Road facility to increase dramatically. This was one reason the cost of contracted medical services dramatically increased. The Public Health Department is responsible for contracting such services, and their portion of the AB109 funding goes towards that contract.

Jail Perimeter Fence

The Hill Road facility was not originally designed to house inmates sentenced to over one year of custody. AB109 required counties to house inmates sentenced to multiple years in custody at county correctional facilities. The addition of a perimeter fence will increase the safety of correctional staff, inmates, and the public

BEHAVIORAL HEALTH USE OF FUNDING

New Building

Beginning July 1, 2024, Behavioral Health in partnership with Probation, leased additional clinic space in South County that housed Behavioral Health systems- and justice-involved teams and services. This includes staff working for the CARE Court program, Mental Health Diversion Program, CalWORKS

program, and Crisis Programs. Co-location of providers is an ideal way to build coordination between providers and systems.

Services



The Therapeutic Intervention and Medication Services for Justice-Involved Population is a comprehensive, multidisciplinary program designed to address the health and rehabilitation needs of high-risk individuals identified and referred by the Lake County Probation Department. This initiative aims to promote public safety, improve community wellness, and reduce recidivism by providing a holistic set of services tailored to the unique needs of our clients.

Program Overview:

Recognizing the complexities and unique needs of the justice-involved population, this program is designed to integrate medical, therapeutic, and substance-abuse intervention services. Our team of dedicated professionals, including a licensed physician, a licensed practitioner of the healing arts, and a senior substance-abuse counselor, will provide tailored support to each individual, fostering a path towards rehabilitation and recovery.

Medication Services:

For eight hours per week, a licensed physician will provide medication services to address any underlying medical concerns, including those related to mental health disorders or substance use. This includes comprehensive evaluations, medication management, and follow-ups to ensure optimal health outcomes.

Medical Assistant (MA):

For eight hours per week, an MA trained to perform administrative and clinical tasks in the healthcare setting will facilitate supportive services to both the participants and the prescribers. Although MA's do not prescribe medication, they may assist in the process and often support scheduling and follow-up appointments. MA's use their clinical and administrative skills to ensure that healthcare providers, such as prescribers, can focus on patient care.

Therapeutic Services:

A licensed practitioner of the healing arts will be available for twenty hours per week to provide individual and group therapy sessions. These sessions will incorporate a range of therapeutic modalities tailored to the needs of each individual, including cognitive-behavioral therapy, trauma-informed care, and mindfulness techniques. The aim is to address emotional and psychological health, improve coping strategies, and facilitate personal growth.

Substance-Abuse Interventions:

Our senior substance-abuse counselor will provide eight hours of screening assessment and evidence-based interventions per week. This includes conducting initial and ongoing assessments, developing individualized treatment plans, providing counseling, and delivering evidence-based interventions such as motivational interviewing and relapse prevention. The goal is to help individuals understand their substance use, develop recovery skills, and maintain sobriety.



Collaboration and Referral:

In a collaborative effort with the Lake County Probation Office, individuals identified as high-risk will be referred to our program. This partnership ensures that those most in need of our services can access them promptly, facilitating a more seamless integration back into the community.

Conclusion:

Through our comprehensive program, Behavioral Health aims to make a significant impact on the lives of justice-involved individuals, providing them with the tools they need to overcome challenges, achieve personal growth, and reintegrate into society. By addressing the root causes of recidivism, we hope to foster healthier, safer communities in Lake County.

DISTRICT ATTORNEY'S USE OF FUNDING



Overview:

The District Attorney's Office allocation represents one full time Deputy District Attorney and one half time District Attorney Investigator. It is based on 1) continuing increase in felony filings 2) continuing increase in caseloads for each attorney, investigators, victim witness advocates and support staff 3) additional paperwork required by the court that requires additional attorney and staff time and 4) continuing increase in PRCS violations and parole hearings.



Increase in Felony Filings:

Since the implementation of AB 109 the number of felony filings has continued to increase each year. In addition, many of these filings are for repeat offenders. Along with this increase has been an increase in Motions to Suppress and other pretrial hearings.

Additional Case Load for Attorneys, Investigators, Advocates and Support Staff:

Over the past several years the District Attorney's Office has been understaffed in key positions due to a variety of factors including recruitment difficulties, noncompetitive wages and increasing workload.

Post Release Community Supervision Hearings and Parole Hearings and Mental Health Court Proceedings:

The District Attorney's Office has the responsibility of conducting PRCS hearings and parole hearings. These hearings require additional court appearances and preparation time for contested hearings. These hearings became the responsibility of the District Attorney's Office since the inception of AB 109. In addition we have increased Court appearances due to having to appear in criminal hearings and Mental Health Court hearings for the same individual. This adds additional Court appearances for the same individual going through the Court process.

Racial Justice Act Blind Charging Mandate:

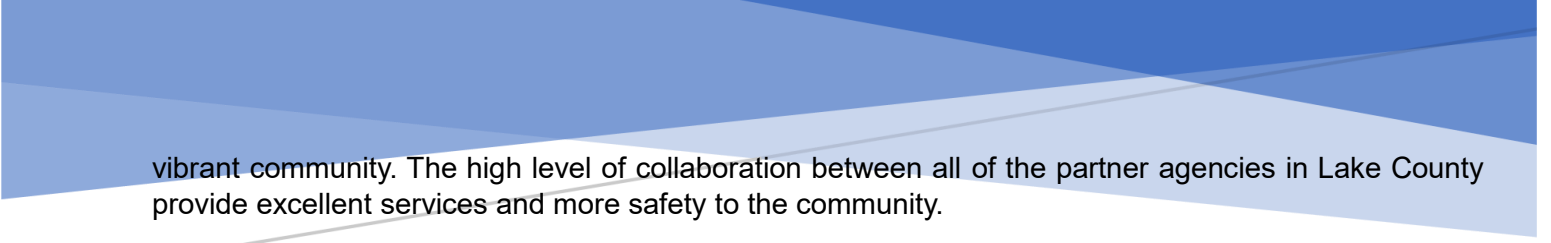
Starting January 1, 2025, the State requires all District Attorney Offices review most reports for charging to review the case twice before charging or rejecting. This mandate will require an additional review of the same report before charging many cases. Currently, the District Attorney's Office does not have a Case Management System in place to perform this function in an expedited way. Our office is in the process of converting over to a new Case Management System that will include the software to perform this additional review, but that system will not be in place by the end of the year. Therefore, it will be necessary to contract with a company that has a stand-alone system. To set up this stand-alone system will cost approximately \$10,000 to \$20,000 before the end of the year. The system will need to be in place before January 1st, 2025, and will be used until the new Case Management System is up and running.

New Case Management System:

Over the past year we have been meeting with and exploring new Case management systems. The one-time cost to install the system and set it up will be approximately \$66,565.00. Thereafter, the annual maintenance cost will be approximately \$66,750.00.

CONCLUSION

The Agencies that work together to implement AB109 in Lake County are dedicated to public safety, accountability, and aiding individuals in making better choices for healthier lives and a more



vibrant community. The high level of collaboration between all of the partner agencies in Lake County provide excellent services and more safety to the community.